

### Committee: Accounts, Audit and Risk Committee

Date: Wednesday 19 January 2011

Time: 6.30 pm

Venue Bodicote House, Bodicote, Banbury, OX15 4AA

### Membership

Councillor John Donaldson (Chairman) Councillor Ken Atack Councillor Nicholas Mawer Councillor Rose Stratford Councillor Trevor Stevens (Vice-Chairman) Councillor Tim Emptage Councillor Lawrie Stratford Councillor Barry Wood

## AGENDA

#### 1. Apologies for Absence and Notification of Substitute Members

#### 2. Declarations of Interest

Members are asked to declare any interest and the nature of that interest which they may have in any of the items under consideration at this meeting.

#### 3. Petitions and Requests to Address the Meeting

The Chairman to report on any requests to submit petitions or to address the meeting.

#### 4. Urgent Business

The Chairman to advise whether they have agreed to any item of urgent business being admitted to the agenda.

#### 5. **Minutes** (Pages 1 - 4)

To confirm as a correct record the Minutes of the meeting of the Committee held on 13 December 2010.

#### 6. Update on International Financial reporting Standards (IFRS) and the 2010/11 Year-end Closedown (Pages 5 - 14)

Report of Head of Finance

#### Summary

The purpose of this report is to provide a brief update to Councillors on the Councils progress towards IFRS and completing the 2010/11 Statement of Accounts under these new standards.

#### Recommendations

The Accounts, Audit and Risk Committee is recommended to:

(1) Note the contents of this report and the officers' proposed actions to deal with the implementation of IFRS.

#### 7. Internal Audit Progress Report (Pages 15 - 28)

Report of Chief Internal Auditor

#### Summary

This report provides the Committee with an update of the work of Internal Audit since the last meeting.

#### Recommendations

The Accounts, Audit and Risk Committee is recommended to:

(1) Consider and approve this report.

#### 8. External Audit: Audit Plan 2010/11 (Pages 29 - 62)

Report of Head of Finance

#### Summary

This report sets out the work that the Audit Commission will undertake in order to form an opinion on the financial statements for 2010/11 taking into account risk which satisfies their responsibilities under the Audit Commission's Code of Audit Practice.

#### Recommendations

The Accounts, Audit and Risk Committee is recommended to:

(1) Note the contents of the report.

#### 9. Verbal Updates

#### a) Corporate Risk Register

The Head of Finance will update Members on the addition of shared management arrangements with South Northamptonshire Council to the corporate risk register.

b) Accounts, Audit and Risk Committee Work Programme 2011/12 The Head of Finance will update Members on proposals for the Accounts, Audit and Risk Committee Work Programme 2011/12.

### Councillors are requested to collect any post from their pigeon hole in the Members Room at the end of the meeting.

### Information about this Meeting

#### **Apologies for Absence**

Apologies for absence should be notified to <u>democracy@cherwell-dc.gov.uk</u> or (01295) 221589 prior to the start of the meeting.

#### **Declarations of Interest**

Members are asked to declare interests at item 2 on the agenda or if arriving after the start of the meeting, at the start of the relevant agenda item. The definition of personal and prejudicial interests is set out in the constitution. The Democratic Support Officer will have a copy available for inspection at all meetings.

**Personal Interest:** Members must declare the interest but may stay in the room, debate and vote on the issue.

**Prejudicial Interest:** Member must withdraw from the meeting room and should inform the Chairman accordingly.

With the exception of the some very specific circumstances, a Member with a personal interest also has a prejudicial interest if it is one which a Member of the public with knowledge of the relevant facts would reasonably regard as so significant that it is likely to prejudice the Member's judgement of the public interest.

# Local Government and Finance Act 1992 – Budget Setting, Contracts & Supplementary Estimates

Members are reminded that any member who is two months in arrears with Council Tax must declare the fact and may speak but not vote on any decision which involves budget setting, extending or agreeing contracts or incurring expenditure not provided for in the agreed budget for a given year and could affect calculations on the level of Council Tax.

#### **Evacuation Procedure**

When the continuous alarm sounds you must evacuate the building by the nearest available fire exit. Members and visitors should proceed to the car park as directed by Democratic Services staff and await further instructions.

#### Access to Meetings

If you have any special requirements (such as a large print version of these papers or special access facilities) please contact the officer named below, giving as much notice as possible before the meeting.

#### **Mobile Phones**

Please ensure that any device is switched to silent operation or switched off.

#### **Queries Regarding this Agenda**

Please contact Natasha Clark, Legal and Democratic Services natasha.clark@cherwell-dc.gov.uk (01295) 221589

#### lan Davies Interim Chief Executive

Published on Tuesday 11 January 2011

# Agenda Item 5

#### **Cherwell District Council**

#### Accounts, Audit and Risk Committee

Minutes of a meeting of the Accounts, Audit and Risk Committee held at Bodicote House, Bodicote, Banbury, OX15 4AA, on 13 December 2010 at 6.30 pm

Present: Councillor John Donaldson (Chairman) Councillor Trevor Stevens (Vice-Chairman)

> Councillor Ken Atack Councillor Tim Emptage Councillor Nicholas Mawer Councillor Lawrie Stratford Councillor Rose Stratford Councillor Barry Wood

AlsoMaria Grindley, District Auditor, Audit CommissionPresent:Nicola Jackson, Audit Manager, Audit Commission

Officers: Mary Harpley, Chief Executive and Head of Paid Service Martin Henry, Chief Finance Officer / Section 151 Officer Karen Curtin, Head of Finance Chris Dickens, Chief Internal Auditor Jeff Brawley, Benefits Investigation Manager Rosemary Watts, Risk Management & Insurance Officer Jessica Lacey, Technical Accountant Natasha Clark, Senior Democratic and Scrutiny Officer

#### 36 Declarations of Interest

There were no declarations of interest.

#### 37 Petitions and Requests to Address the Meeting

There were no petitions or requests to address the meeting.

#### 38 Urgent Business

There was no urgent business.

#### 39 Minutes

The Minutes of the meeting held on 22 September 2010 were agreed as a correct record and signed by the Chairman.

#### 40 Annual Audit Letter 2009/10

The Committee considered a report of the Head of Finance which informed Members of the Annual Audit Letter as prepared by the Audit Commission and summarised the findings from the 2009/10 audit of the financial statements and an assessment of the arrangements to achieve value for money in the Council's use of resources.

The District Auditor explained that the opinion of the financial statements related to the Statement of Accounts, approved by the Committee in September, and the annual governance report issued. She reported that the Council received an unqualified opinion on the statements and value for money conclusion.

#### Resolved

(1) That the contents of the Annual Audit Letter be noted.

#### 41 Fraud Update

The Benefits Investigation Manager gave a presentation updating Members on the work of the Benefit's Investigation Team and provided an overview of legislative changes in the area in 2010 and Government proposals for the coming years.

The Committee was advised that the Internal Audit team had undertaken corporate fraud audit review and had given a medium level of assurance and identified no high risks. The Benefits Investigation Manager reported on the Benefits Investigation Teams performance to 30 November 2010 and explained that the Team worked closely with the Corporate Debt Recovery Team which sought to recover the debt that had been identified and recommended for recovery by the Benefits Investigation team.

The Committee commended the work of the Benefits Investigation and Corporate Debt Recovery Teams and commented that seeing such systems in place provided assurance to Members.

#### 42 Internal Audit Progress Report

The Committee considered a report of the Chief Internal Auditor which summarised the progress made against the internal audit plan for 20010/11 for the period from September to December 2010. The Committee was advised that 53% of the plan had been completed and the remainder would be completed by the end of the financial year.

The Chief Internal Auditor reported that since the Committee's September meeting one final report had been issued and draft reports had been issued and/or fieldwork had commenced in eight areas.

The Committee was advised that preliminary discussions for the 2011/12 internal audit plan were underway and a draft plan would be submitted to the Committee in due course.

The Chief Internal Auditor reported on the amendments to the Internal Audit Charter which had been made to address the requirements of the Audit Commission Triennial Review.

In response to Members' questions regarding the shared senior management arrangements with South Northamptonshire Council, the Chief Internal Auditor explained that his team had worked with officers during the development of the business case and were satisfied with the final version. He advised the Committee that the 2011/12 internal audit plan would include areas relating to shared working.

#### Resolved

(1) That the Internal Audit progress report be approved.

#### 43 Update on International Financial Reporting Standards (IFRS)

The Committee considered a report of the Head of Finance which provided a brief update to Councillors on the Councils progress towards International Financial Reporting Standards (IFRS) and completing the 2010/11 Statement of Accounts under these new standards.

#### Resolved

(1) That the contents of this report and the officers' proposed actions to deal with the implementation of IFRS be noted.

#### 44 Risk Management Principles and Core Risks

The Committee considered a joint report of the Corporate Strategy and Performance Manager and the Risk Management & Insurance Officer which sought endorsement of the underlying principles of risk and opportunity management, updated the Committee on the management of Strategic, Corporate and Partnership Risks (Core Risks) and sought endorsement of the proposed reporting timetable for 2011/2012.

#### Resolved

- (1) That the underlying principles for risk management be endorsed.
- (2) That the Strategic, Corporate and Partnership (Core) Risk Register be endorsed.
- (3) That the proposed reporting timetable to the Executive and the Accounts Audit & Risk Committee for 2011/2012 be endorsed.

#### 45 **Risk Management Strategy 2011/12**

The Committee considered a joint report of the Corporate Strategy and Performance Manager & the Risk Management and Insurance Officer which presented the Risk Management Strategy for 2011/12 for consideration and comment by the Accounts, Audit & Risk Committee in advance of its consideration by the Council's Executive in 2011.

Members commented that partnership risks were more significant in light of the decision to enter shared senior management arrangements with South Northamptonshire Council and that the Risk Management Strategy and Register should be amended to reflect this.

#### Resolved

- (1) That the Risk Management Strategy 2011/12 be endorsed.
- (2) That it be noted that the views of the Accounts, Audit & Risk Committee will be reported to the Executive when they consider this item.

#### 46 Work Programme Updates

1. Chartered Institute of Public Finance and Accountancy (CIPFA) Training -Effective Audit Committee

The Chairman reported that he had attended the CIPFA Effective Audit Committee training course on 17 November 2010 which had been very interesting and useful. The focus of the days discussion had been budget cuts and how authorities were addressing these.

2. The Head of Finance updated Members on the Accounts, Audit and Risk Committee work programme and proposed that the January meeting focus on risk which was duly agreed by Members.

The meeting ended at 8.00 pm

Chairman:

Date:

# Agenda Item 6

# Accounts, Audit and Risk Committee

# Update on International Financial Reporting Standards (IFRS) and the 2010/11 Year-end Closedown

## 19 January 2011

### **Report of Head of Finance**

#### PURPOSE OF REPORT

The purpose of this report is to provide a brief update to Councillors on the Councils progress towards IFRS and completing the 2010/11 Statement of Accounts under these new standards.

This report is public

#### Recommendations

The Accounts, Audit and Risk Committee is recommended to:

(1) Note the contents of this report and the officers' proposed actions to deal with the implementation of IFRS.

#### Executive Summary

#### 1.1 Introduction

International Financial Reporting Standards (IFRS) represents a significant change in financial reporting across government and the public sector. Local authorities will have to move to accounting on an IFRS basis by 2010/11, a year after central government and the NHS.

At the last committee meeting in December, members were given a presentation from the Audit Commission on the issues surrounding IFRS and the implications for Cherwell. This reports aims to help show the progress being made against the changes required by both CIPFA and the Audit Commission, and how we plan to meet our longer-term target of a producing a draft set of accounts by 30<sup>th</sup> June 2011.

#### 1.2 **Progress since AARC 13th December 2010**

As it has only been a couple of weeks since the last meeting of this Committee there is only a small amount of progress to report on this time.

The progress which has been made though is as follows:

- We have received the long awaited guidance notes for the Code of Practice on Local Authority Accounting (The Code). This can now be used to confirm the detail of the accounting processes and transactions which need to be undertaken for the 2010/11 Statement of Accounts.
- This guidance has been used to produce a first draft of the closedown timetable for 2010/11 (appendix 1). This is only a first draft and there will be several amendments to dates and tasks before the final version is issued in last February / early March.
- A list of grants has been sent to the Service Accountants and by the end of January we will know which grants have conditions attached and which don't. This will affect how they are accounted for on the balance sheet.
- W/c 3<sup>rd</sup> January we have seen presentations from 3 prospective asset register suppliers. By the date of the committee meeting we will have appointed one to install and hold the Councils asset details for the 2010/11 accounts and they will be fully IFRS compliant.
- A first draft of the I&E under segmental reporting has been attempted by Joanne Kaye, Service Account and first indications are that this is not going to be an onerous task for the Council going forward.
- Sarah Robinson, Finance Assistant, has started setting up the templates in Excel for all of the new notes which will be needed in the IFRS compliant accounts. These templates will be used in April and May to enter the figures which are produced. These tables are then copied in to the Word document. This task is an example of where we are doing things now which will save us time when things are much more time pressured in the middle of the closedown process.
- The leases information originally collated in Winter 2009 has been sent back out to the Responsible Officers to ask them to update it for current year data. We can then look at the financial implications.
- The Technical Accountant has met with the Councils internal valuers on 6<sup>th</sup> January and the test property assets have been agreed on which will be used to do trial valuations on under componentisation.

Before the next meeting on 14<sup>th</sup> March we also aim to have:

- Installed and tested the new asset register.
- Processed all necessary fixed asset transaction to take account of IFRS changes.
- Finished our restated 2009/10 balance sheet under IFRS and have it reviewed by the Audit Commission.
- Worked with Louise O'Neill, Business Relationship Analyst Customer Services & Information Systems to set up on Agresso the new Balance Sheet structure to aid the automatic reporting.
- Attended the Audit Commission Chief Accountants workshop to gain a better understanding of what they require from us for the accounts audit.
- Attended the next CIPFA Finance Advisory Network meeting which will focus on the additional notes which we will need to produce for IFRS accounts.
- Other tasks due as detailed in the attached timetable.

It is also planned that PWC will conduct an internal audit review on our progress on IFRS before the next committee in March 2011.

Implications	
Financial:	There are no financial issues arising form this report. Its publication is funded from within existing resources.
	Comments checked by Eric Meadows, Service Accountant 01295 221552.
Legal:	The Council must ensure its 2010/11 financial statements are prepared in accordance with International Financial Reporting Standards and the Code of Practice on Local Authority Accounting (the Code).
	Comments checked by Eric Meadows, Service Accountant 01295 221552.
Risk Management:	If we fail to comply with the new standards and the Code, we may get a qualified opinion issued on our accounts.
	Comments checked by Eric Meadows, Service Accountant 01295 221552.

#### Wards Affected

All

#### **Document Information**

Title
First draft of the Closedown Timetable 2010/11
5
ble background papers.
Jessica Lacey, Technical Accountant
Karen Curtin, Head of Finance
Jessica Lacey, 01295 221564
jessica.lacey@cherwell-dc.gov.uk

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NO T	Tarriet Date	Area	Tonic	Task	Responsible Officer	Completed
	Fri 17th Dec 2010	Code of Practice	Code of Practice	Order the new guidance notes	Jessica Lacev	Done. received 30th Dec
	Fri 31st Dec 2010	Admin	Forms	Set-up accruals forms for 2010/11 distribution	Leanne Lock	Done 20th Dec 2010
	Fri 31st Dec 2010	IFRS Transition	Fixed Assets	Agree with Estates all Investment Properties needing	Jessica Lacey	Done 30th Dec 2010
4 r	Fri 31st Dec 2010	IFRS Transition	Fixed Assets	Agree with Estates all Assets Held for Sale needing	Jessica Lacey	Done 30th Dec 2010
			Leases	Re-Issue all lease information originally gathered in winter US/10 and ask for updates		
9 r	Wed 19th Jan 2011 Eri 21st Jan 2011	Meetings	Accounts, Audit & Risk Committee	Present year-end update to committee		
	Tue 25th Jan 2011	IFRS Transition	Balance Sheet	All grants information to be returned to Technical Accountant	Service Accountants	
	Fri 28th Jan 2011	IFRS Transition	Comprehensive I&E	Complete 2009/10 I&E by segments under IFRS for Audit Commission review.	Joanne Kaye / Jessica Lacey	
10 F	Fri 28th Jan 2011	IFRS Transition	Fixed Assets	Prepare journal for recategorisation of Investment fixed assets	Jessica Lacey	
	Fri 28th Jan 2011	IFRS Transition	Fixed Assets	Prepare journal for recategorisation of Held for Sale fixed assets	Jessica Lacey	
	Fri 20m Jan 2011		Fixed Assets	Prepare journal to write-oir Kevaluation Keserve balances held for Investment properties	Jessica Lacey	
13 13	Fri 28th Jan 2011	IFRS Transition	Investments	Ensure all 2009/10 investments are recategorised on the balance sheet under the new Cash & Cash Equivalents policy	Linda Burgess / Jessica Lacey	
14 FI	Fri 28th Jan 2011	Notes to the Accounts	Skeleton Statements	Prepare Excel spreadsheets ready for 2010/11 figures	Leanne Lock / Sarah Robinson	
	Fri 28th Jan 2011	Statement of Accounts	Skeleton Statements	Prepare Word document ready for 2010/11	Leanne Lock	
16 F	Fri 28th Jan 2011	IFRS Transition	Fixed Assets	Consider previous years impairments and prepare any journals necessary to reverse transactions	Jessica Lacey	
17 Fi	Fri 28th Jan 2011	IFRS Transition	Inventory	Read and understand the changes in the Code for inventory valuation basis and consider material impact on 2009/10	Sarah Robinson / Jessica Lacey	
	Fri 28th Jan 2011	Key Tasks	Charter Housing		Joanne Kaye	
≤ Sag	Wed 2nd Feb 2011	IFRS Transition	Balance Sheet	Complete analysis of all grants and journal accordingly if they have conditions attached or not	Service Accountants / Jessica Lacev	
	Wed 2nd Feb 2011	IFRS Transition	Balance Sheet	Complete analysis of all provisions to categorise between < / >1	Karen Curtin / Jessica Lacey	
	Fri 4th Feb 2011	IFRS Transition	Compensated Absences	Prepare journal for 2009/10 flex / annual leave accrual	Joanne Kaye	
	Fri 4th Feb 2011	IFRS Transition	Fixed Assets	Complete the revaluation of the 3 test property assets under componentisation	David Marriott	
23 FI	Fri 4th Feb 2011	IFRS Transition	Leases	Prepare journal entries for material changes to 2009/10 leases	Leanne Lock / Jessica Lacey	
24 Fi	Fri 11th Feb 2011	IFRS Transition	Balance Sheet	Complete restatement of 2009/10 balance sheet under IFRS for Audit Commission review.	Jessica Lacey	
25 M	Wed 16th Feb 2011	Statement of Accounts	Statement of Accounting Policies	Review new Statement of Accounting Policies with HoF prior to AARC approval	Jessica Lacey	
26 Fi	Fri 18th Feb 2011	Notes to the Accounts	Group Accounts	Read and understand the changes in the Code for Group Account eligibility and requirements	Jessica Lacey	
	Fri 25th Feb 2011	Statement of Accounts	Balance Sheet	Circulate updated balance sheet code list to Responsible Officers	Leanne Lock	
28 Fi 29 Fi	Fri 25th Feb 2011 Fri 25th Feb 2011	Statement of Accounts Notes to the Accounts	Audit FRS 8 - Related Party Transactions	Review Annual Audit Letter 2009/10 and action issues raised Read and understand the changes in the Code for related party	Jessica Lacey Sarah Robinson	
		H CCL	L 5 - -	transactions		
30 24 1	Fri 25th Feb 2011 Eri 25th Ech 2011	IFKS Transition	Comprenensive I&E	Complete set-up of new tree and test it	Leanne Lock / Louise U'Neill	
	Tue 1st Mar 2011	ILERS ITATISTITOT	NOVERTIENT ON RESERVES STATEMENT Asset Redister	Set-up riew Agresso Excerterator report Regin testing on new asset register system	Leanne Lock / Jessica Lacey	
33 T	Thurs 3rd Mar 2011	General	General	Last BoE base rate announcement for 2010/11	Jessica Lacey	
	Fri 4th Mar 2011	Collection Fund	Collection Fund	Provide County Council with the figures for their share of outturn surplus/deficit on Collection Fund for 2009/10	Leanne Lock	
35 FI	Fri 4th Mar 2011	Key Tasks	<b>RSG and NNDR Redistribution</b>	NNDR 1 Return 2010/11 - copy of return for audit evidence	Leanne Lock	
	<sup>-</sup> ri 4th Mar 2011	Key Tasks	Accruals	Send accrual forms and guidance notes to Service Accountants and Service Managers	Jessica Lacey	
37 Fi	Fri 11th Mar 2011	Key Tasks	Fixed Assets	Capital programme as at 28th Feb 2011 to be reviewed for potential capital spend on assets and financing implications	Jessica Lacey	
38 Fi	Fri 11th Mar 2011	Key Tasks	Petty Cash	Send out a list of petty cash and imprest floats and certificates to holders	Sarah Best	
39 FI	Fri 11th Mar 2011	Notes to the Accounts	FRS 8 - Related Party Transactions	Agree distribution list, prepare and issue letters	Sarah Robinson	

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Jessica Lacey	Sarah Robinson Jessica Lacev		Sarah Kobinson	Jessica Lacey	Karen Muir	David Marriott	Jessica Lacey	Sarah Robinson	Jessica Lacey	Denise Taylor	Sarah Robinson	Sarah Robinson				Linda Burgess	Sandra Madeley / Leanne Lock	Linda Burgess	Ruth Hopkins	Linda Burgess / Leanne Lock	Leanne Lock	Sarah Robinson				All Departments		Louise O Ivelli Jessica   acev	Jo Harwood / Julie Richards		Ruth Hopkins	Linda Burgess / Louise O'Neill	Ruth Hopkins	Linda Burgess		Linda Burgess		- - - - - -	Sarah Best	Jessica Lacey	Jessica Lacey	Jessica Lacey	Lavia Iviai	Jessica Lacey Sandra Madelev
Chase LAAP Bulletin on capitalisation accounting entries for Glithir, Iceland bank £6.5m investment if not already received and consider implications	Apply 2010/11 interest to all S106 accounts Obtain draft property asset revaluations from Estates and	consider against componentisation policy	Issue inventory certificates and guidance notes (with IFKS valuation method changes)	Contact CMT to satisfy requirement for Group Accounts	Review BVACOP Service Analysis and ensure compliance	Ensure all leased property assets have been considered for land / buildings split	Present year-end update to committee	Complete all working paper forms for S106 monies	Send email to Responsible Officers to begin non-property asset impairment review	FRS 17 data request to Payroll	Issue information request to Payroll Department		Ensure system is ready to receive 2010/11 entries	Deadline for authoricing myolices mild Cleanols team		Produce daily investment summary	Produce list of debtors balances & reconcile debtors control account 31st March	Send (DA) letters to Banks/Building Societies for investments at 31st March	Out of date cheques to 31st March to be written off	Produce list of outstanding creditors & reconcile control account including CIS	NNDR rateable value at 1st April and 31st March	Process NNDR accounts for council properties		I not date for micine data to year	Last uate for faishing debuor involces. After this they inust be accrued.	Last date for creditor invoices to be input into Agresso	Ches accumption particul 10	Acree start date of audit with the Audit Commission	All bank accounts reconciled and agreed to necessary systems	and signed-off by Technical Accountant	List of commitments from Purchase Ordering System	Purchase Orders for goods not received by 31st March rolled forward	Unpresented cheques list at 31st March: Agresso Creditors	Reconcile 2010/11 investments to Agresso & classify between	long/short term and compliance to Cash & Cash Equivalents	Accrued interest receivable as at 31st March to be calculated Average 7 day interest rate actual calculation to Accountancy	Compile mortgage reconciliation from Gemini vear-end mortgage	report	Send reminders	Capital Estimate Return 10/11	Send email to EXT requesting details of any new disclosures	Complete all non-property impairment review	Complete property asset revaluations from Estates	Calculate Bad Debt Provision from aged debt analysis
Treasury	S106 Fixed Assets		Inventory	Group Accounts	BVACOP	Fixed Assets	Accounts, Audit & Risk Committee	S106	Fixed Assets	FRS 17 - Pensions	Officers Emoluments	Members Allowances	Asset Register	Creditors		Investments	Debtors Control Account	Investments	Creditors Control Account	Creditors Control Account	Collection Fund	Collection Fund	Notes to the Collection Fund			Creditors	Adresso	Alicit	Bank Reconciliation		Agresso	Agresso	Creditors Control Account	Investments		Investments	Mortgages to Owner Occupiers		Petty Cash	Statutory Returns	Contingent Assets & Liabilities	Fixed Assets Fixed Assets	FIXEU ASSEIS Eiver Accete	Bad Debt Provisions
Treasury	Balance Sheet Notes to the Accounts		Key lasks	Notes to the Accounts	BVACOP	IFRS Transition	Meetings	Balance Sheet	Notes to the Accounts	Notes to the Accounts	Notes to the Accounts	Notes to the Accounts		I NEY LASKS		Key Tasks	Notes to the Accounts	Key Tasks	Notes to the Accounts		-	Notes to the Accounts		NOIES IO LITE ACCOUNTS	Ney Idono	Key Tasks	Sveteme	Oistrict Audit	Key Tasks		Key Tasks	Key Tasks	Notes to the Accounts	Key Tasks	-	Key Tasks Key Tasks	Notes to the Accounts		Key Tasks		~	Notes to the Accounts	Notes to the Accounts	
40   Fri 11th Mar 2011	41 Fri 11th Mar 2011 42 Fri 11th Mar 2011		43   Fri 18th Mar 2011		45 Fri 18th Mar 2011	46   Fri 18th Mar 2011	47 Mon 14th Mar 2011	48 Thurs 17th Mar 2011	49 Tue 22nd Mar 2011					54 1 UE 2901 NBI 2011 @ 12010 55 Wed 30th Mar 2011 @5nm			57 Thurs 31st Mar 2011	DB Thurs 31st Mar 2011		60 Thurs 31st Mar 2011			63 I nurs 31st Mar 2011	64 Thurs 315t Mar 2011	12pm	66 Thurs 31st Mar 2011	67 Eri 1et Anr 2011		69 Fri 1st Apr 2011		70 Fri 1st Apr 2011	71 Fri 1st Apr 2011	72 Fri 1st Apr 2011	73 Thu 7th Apr 2011	i i	75 Thu 7th Apr 2011 75 Thu 7th Apr 2011	76 Thu 7th Apr 2011			78 Fri 8th Apr 2011		80 Fri 8th Apr 2011 81 Fri 8th Apr 2011		

Joanne Kaye	All Departments	Linda Burgess Sarah Best	Service Managers	Sarah Best		Service Accountants		Sarah Robinson	Sarah Robinson	Jessica Lacey	Jessica Lacey		Leanne Lock Jessica Lacey			Jessica Lacey	Karen Muir	Denise Taylor / Julie Richards	Sarah Best	Sarah Best	Sarah Best Sarah Best	Denise Tavlor	Denise Taylor	Sarah Best	Joanne Kaye	Joanne Kaye	Sarah Best	Leanne Lock	Leanne Lock		Leanne Lock	Leanne Lock	Leanne Lock	Leanne Lock	Leanne Lock			Leanne Lock	Leanne Lock	Leanne Lock	Leanne Lock	Leanne Lock	Karen Muir	Joanne Kaye	Joanne Kaye Joanne Kaye
Obtain flex / annual leave data from HR as at 31st March 2011 and prepare journal	Final deadline for receipt of internal invoices	Obtain valuation from Investec as at 31st March 2011 Deadline for petty cash imprest certificates to be received	Last date for accruals to be sent to Service Accountants for processing	Check accrued interest receivable, provided by Linda Burgess	Reconciliation of balances to Agresso	All accruals to be processed	Acros draft advartisement with DA and HoE	Deadline for return of completed declaration forms	Issue 1st reminders letters	Prepare FRS17 working papers and reconciliation statements in advance of receipt of data	Analyse all expenditure for additions on Fixed Asset Register or		Ensure all suspense accounts cleared Update Asset Register system for acquisitions, disposals and revaluations			Run Asset Register depreciation calculation and enter journal	Agree to DCLG grant notification and post to I&E Account			Leased Cars: actual costs calculated and journalled to cost	Crieck depot crial ges riave been posted Check that employee related insurances are allocated to cost		Excess parking charges balanced and summarised	Loans to parish councils reconciled	DCLG Homelessness Grant Notification - reconcile to Agresso	Identify exp to be matched from PDG, transfer to service revenue account and complete DCLG notification reconciliation		Reconcile parish precepts	Council tax bad debts provision journal	rundry bau debts provision - carcurate, agree with ryom & journar Council Tax - calculate	Council tax payers account - complete journals	Clear housing landlords Council Tax liabilities	alled	NNDR cost of collection grant and discretionary relief journal	Complete all Council 1 ax Journals	Agree cash receipts, refunds and suspense for NNDR pavers and		R payers analysis of write-offs	Provide aged debt analysis of Council Tax & NNDR gross arrears as at 31st March	Split of NNDR payers charitable relief between discretionary and	Agree council tax suspense account balance to c/fwd		Instruct HoS to carry out Pre-Provisional Outturn Review	Balance Sheet - Ferriston Flats Balance Sheet - Orchard/Eainway Flats	Balance Sheet - Orchard/Fairway Flats Balance Sheet - 68 Springfield Avenue
Compensated Absences	Internal Invoices	Investments Petty Cash	Accruals agreed by Service Accountants	Investments	Petty Cash	Accruals agreed by Service	Section 15 & 16 Statutory Date	FRS 8 - Related Party Transactions	FRS 8 - Related Party Transactions	FRS 17 - Pensions	Analysis of Capital Expenditure		Suspense Asset Register	Office Closed	Office Closed	Asset Register	<b>RSG and NNDR Redistribution</b>	Housing Benefits	Insurances	Insurances	Insurances	Miscellaneous	Miscellaneous	Loans to Parish Councils	Homelessness	Planning Delivery Grant	Loans to Parish Councils	Collection Fund	Collection Fund		Collection Fund	Collection Fund	Collection Fund	Collection Fund	Collection Fund	Collection Fund		Collection Fund	Collection Fund	Collection Fund	Collection Fund	Collection Fund	Budget/Outturn Reporting	Housing	Housing
Key Tasks	Key Tasks	Key Tasks Kev Tasks		Key Tasks		n Key Tasks	Statement of Accounts	1		· ·	Notes to the Accounts	-	Key Tasks Notes to the Accounts	Good Friday	Easter Mondav	Notes to the Accounts	Key Tasks	Key Tasks	Key Tasks	Key Tasks	NEY LASKS Kev Tasks	Kev Tasks	Key Tasks	Notes to the Accounts		Key Tasks	Notes to the Accounts	·	<u> </u>	Notes to the Accounts	Notes to the Accounts	to the /		to the /	Notes to the Accounts	-	-	Notes to the Accounts		Notes to the Accounts	<b>`</b>	Notes to the Accounts	Key Tasks	Key Tasks Key Tasks	key rasks Key Tasks
84 Fri 8th Apr 2011	Mon 1	86 Mon 11th Apr 2011 87 Mon 11th Apr 2011		89 Tue 12th Apr 2011	Tue 12th Apr 2011	91 Tue 12th Apr 2011 - 5pm		93 Fri 15th Apr 2011			96 Tue 19th Apr 2011		97 Tue 19th Apr 2011 98 Tue 19th Apr 2011	Fri 22nd Apr 2011	Mon 25th Apr 2011	99 Thu 21st Apr 2011	100 Thu 21st Apr 2011			203 Thu 21st Apr 2011	105 Thu 21st Apr 2011	Thu	Thu	Thu		110 Thu 21st Apr 2011	111 Thu 21st Apr 2011		113 Thu 21st Apr 2011	115 Thu 21st Apr 2011				Thu 21st Apr	120 I nu 21st Apr 2011 121 Thu 21st Apr 2011				124 Thu 21st Apr 2011	125 Thu 21st Apr 2011				T T T	130 1 nu 2 1 st Apr 2011 131 Thu 21st Apr 2011

	Notes to the Accounts Notes to the Accounts	Collection Fund Notes to the Collection Fund	Collection Fund - transfers to General Fund. NNDR rateable value at 1st April 2010 & 31st March 2011	Leanne Lock Leanne Lock	
134 Thu 21st Apr 2011 - 1pm		Agresso	tries to be completed. Ent rised by Jessica Lacey.		
135 Thu 21st Apr 2011 - 1pm	Systems	Agresso	Password protect accounting period 13	Louise O'Neill	
136 Thu 21st Apr 2011	Key Tasks	Budget/Outturn Reporting	Period 13 budget monitoring reports produced	Service Accountants	
137         Thu 21st Apr 2011           138         Thu 28th Apr 2011           139         Thu 28th Apr 2011	District Audit Notes to the Accounts Collection Fund	Checklists FRS 17 - Pensions Collection Fund	Obtain Code, Capital, and Working Paper Requirements Check FRS 17 data received from Actuary Provide County Council with 2010/11 figures for Council Tax Arrears, impairment of doubtful debts, Council Tax	Jessica Lacey Jessica Lacey Leanne Lock	
	H I		Overpayments and Prepayments		
140 1111 28th Apr 2011 141 Thu 28th Apr 2011	rey rasks Key Tasks	statutory Keturns Inventory	Capital Programme Return 04 20 10/ 11 Completed inventory certificates and supporting documentation	saran Kobinson / Jessica Lacey Sarah Robinson	
142 Thu 28th Apr 2011	Kev Tasks	VAT	VAT share	Joanne Kave	
	Key Tasks	Revenue	n internal recharges	Sarah Best	
144 Thu 28th Apr 2011 145 Thu 28th Apr 2011	Statutory Returns Kev Tasks	Statutory Returns Capital	VAT Accounts & March return completed & journals input All capital transactions finalised	Sarah Robinson Jessica Lacev	
	Bank Holiday	Office Closed		×	
	Bank Holiday	Office Closed			
		FRS 17 - Pensions		Jessica Lacey	
14/ I ue 3rd May 2011	Notes to the Accounts	Collection Fund	Reconcile OCC & IVPA Precept account in Agresso to payments schedule	Leanne Lock	
		Statement of Responsibilities	Review Statement of Responsibilities	Head of Finance	
3rd May	Notes to the Accounts	Uisabled Facilities Grants	DCLG DFG grant notification reconciliation		
	Key Lasks				
Tue	Notes to the Accounts	Audit Fees	UDEG KHOF grant notification reconciliation Undertake analysis of Audit Fees Discipled Escilition Croute - monorile to bouging comodehoot	Leanne Lock	
	Key Tasks	Miscellaneous	Analysis of Burial Effects (with Environment Dent)		
	Key Tasks	Miscellaneous	Lease car contributions reconciled to Agresso and details	Sarah Best	
F		Mombore Allowerood	provided to Accountancy	Corroh Dohinoon	
	Notes to the Accounts	Merilibers Allowarices Car Loans	Collate payroli III.0 Car loans balanced and summarised	Denise Taylor	
	4	FRS 8 - Related Party Transactions	Issue 2nd Reminder Letters	Sarah Robinson	
	Key Tasks	Miscellaneous		Karen Muir	
160 Fri 6th May 2011 161 Fri 6th May 2011	Key Tasks Notes to the Accounts	Miscellaneous Financial Instruments	Check balance on "Deposits in Lieu of Bonds" CC50293 & Prepare all financial instruments information for notes to the accounts	Joanne Kaye Jessica Lacey	
162 Fri 6th May 2011	Key Tasks	Budget/Outturn Reporting	Allocation of budget from 10004 relocation expenses to revenue accounts	Karen Muir	
	Key Tasks	Housing/Planning Related Grants	Finalise reconciliation's	Joanne Kaye	
165 Fri 6th May 2011 165 Fri 6th May 2011	Key Lasks Notes to the Accounts	Inventory Pavments in Advance	Reconcile inventory certificates to Agresso Identify leasing prepayments and prepare journals	Sarah Kobinson Leanne Lock	
	Statement of Accounts	Fixed Assets	All Asset Register transactions to be finalised and notes drafted	Jessica Lacey	
Fri 6	Notes to the Accounts	Notes for the Statement of Accounts	All notes (as per Appendix 1) to be complete with relevant working paper header sheet and supporting documents	All of Finance	
168 Wed 13th May 2011	Notes to the Accounts	Collection Fund	Agree final, or estimated, NNDR3	Leanne Lock	
Wed	Notes to the Accounts	Collection Fund	Net down year end collection fund journal for Sect 44a Discretionary Charitable Relief already journalled for budget	Leanne Lock	
170 Wed 13th May 2011	Notes to the Accounts	Collection Fund	Check that journal has not been raised for balance of contribution to NNDR Pool for previous year	Leanne Lock	
171 Wed 13th May 2011	Notes to the Accounts	Collection Fund	Final subsidy claim estimate	Leanne Lock	
Wed	Notes to the Accounts	Collection Fund	Finalise HB Debtors	Leanne Lock	
173 Wed 13th May 2011	Key Tasks	Payroll	Payroll feeder account reconciliation	Sarah Robinson	
Wed	Notes to the Accounts	Creditors	Prepare creditors schedule / working papers	Leanne Lock	
176 Wed 13th May 2011	Notes to the Accounts	Debtors	Prepare debtors schedule / working papers	Leanne Lock	

Leanne Lock Chief Finance Officer	Karen Muir Leanne Lock	Sarah Best / Denise Westlake	Joanne Kaye	Jessica Lacey	Sarah Best	Karen Muir	Service Accountants	Karan Mitir	All Officers	Sarah Robinson	Head of Finance	Jessica Lacey	Jessica Lacev	Leanne Lock	Leanne Lock	Head of Finance	Jessica Lacey	Leanne Lock	Karen Muir	Denise Taylor	Sarah Best	Karen Curtin	lessica Lacev	I ouise O'Neill		Jessica Lacey	Karaa Muir	Karen Curtin	Karen Curtin	Communications / Karan Muir		Karen Curtin		Leanne Lock / Jessica Lacev	Jessica				All Staff	Jessica Lacey	Leanne Lock / Jessica Lacey	/	Leanne Lock / Jessica Lacey	Jessica Lacev	Karen Curtin	
Prepare receipts in advance schedule / working papers Completion of the Statement of Internal Control / Annual Governance Statement	Issue Month 13 Budget Monitoring Reports for sign off Confirm note with Audit Commission - before final publication of the Accounts	ue Tax (not PAYE) balanced and summarised.	Factory and shop rents deposits summarised	Financing of capital expenditure in 2010/11	Support service and internal recharges allocated to services	Prepare report on variances between budget and actual:	summary copy to Head of Finance. Variance analysis by Directorate - budget/actual, actual to	previous year s outruiti ior Uniter Accountant. Lecue final month 13 Budret Monitoring Denort for sign off		Refer to Legal / Chief Executive all FRS8 declaration forms not	Final Review of Reserves	Compile statement for 2010/11 SofA Compile statement for 2010/11 SofA	Compile statement for 2010/11 SofA	Cashflow Statement &	Statement & Working Papers	Update the Explanatory Forward bringing in new areas to be		Review glossary and compare with other authorities		Reconciliation of payroll control accounts	rges	Deadline for analytical review to be complete - based on	Eirst draff of Statement of Accounts finished	Accounting Period 13 closed on Agresso	Dive a construct the draft statement to DNMP for review.		Dominic / Conital Outhum to Evolution	Heverlue / Capital Outluitt to Executive Hich level review of draft SofA to he complete	Send draft statement & covering report to AARC for 15th June	Annual Benort to be finished	nt of Accounts	Send final statements and covering report to AARC for 22nd June	meeting Size off of 2010/11 Accounts (Subject to Audit)	GA)		Statutory deadline for completion of the 2010/11 Statement	of Accounts Obtain comy of advort in today's Bonhury Guardian	/ Guardian be semilated mode	All working papers and spreadsneets to be completed ready for audit inspection to start	on Deposit	11		audited to CLG	Accounts off Deposit Public Inspection	Sent audited accounts and covering report to AARC for 21st Sep	meeting Sian off of audited 2010/11 Statement of Accounts
Receipts in Advance P Statement of Internal Control / Annual C Governance Statement G	Budget/Outturn Reporting Is Audit Fees C	υ		penditure		tturn Reporting	81 Budget/Outturn Reporting			FRS 8 - Related Party Transactions R		Balance Sheet C Income and Expenditure Account C		Cash Flow Statement	on Fund	tory Foreword		/ of Terms	/Outturn Reporting		Recharges	Analytical Review					Deporting	1 c			dit & Risk Committee	ment of Accounts	mmittoo		e		Continue 16 & 16 Chattaner Data							Section 15 & 16 Statutory Date A Section 15 & 16 Statutory Date P		Accounts Audit 8 Dick Committee S
Notes to the Accounts Notes to the Accounts	Key Tasks Notes to the Accounts	Key Tasks	Key Tasks	Key Tasks	Key Tasks	Key Tasks	Key Tasks	Kev Tacke	Statement of Accounts	Notes to the Accounts		Statement of Accounts Statement of Accounts						Notes to the Accounts		Key Tasks	Key Tasks	Key Tasks	Statement of Accounts	_	Internal Audit			Statement of Accounts		Annial Report	Meetings	Statement of Accounts	Maatinaa	Statutory Returns	Statement of Accounts		Statement of Accounte		DISIFICI AUGIL	Statement of Accounts	Statutory Returns	Statutory Returns		Statement of Accounts Statement of Accounts		Montinge
177 Wed 13th May 2011 178 Wed 13th May 2011	179 Wed 13th May 2011 180 Wed 13th May 2011	Wed 13th May 201	182 Wed 13th May 2011	183 Wed 13th May 2011		185 Fri 15th May 2011	186 Fri 15th May 2011	187 Eri 15th May 2011		189 Mon 16th May 2011		191 I hu 19th May 2011 192 Thu 19th May 2011	193 Thu 19th May 2011	Thu 19th May	Thu 19th May	196 Thu 19th May 2011		Thu 19th May	Thu 19th May	200 Thu 19th May 2011		002 Thu 19th May 2011	<u> </u>	204 Fri 20th May 2011	206 Mar 23rd May 2011	203 NUOLI 2310 NIAY 2011	206 Mar 6th Jun 2011			200 Trie 7th line 2011	Wed 15th Jun 20	211 Fri 17th Jun 2011	212 Wod 22nd Line 2011	213 Thu 23rd Jun 2011		215 Thu 30th Jun 2011	216 Thu 20th him 2011			Thur 14th July 20	219 Fri 15th Jul 2011 (TBC)	220 Fri 15th Jul 2011 (TBC)		222 Wed 10th Aug 2011 (IBC) 223 Thur 11th Aug 2011 (TBC)		335 Word 31ct Son 3011

31st Oct 2011     Statutory Returns     Whole Government Accounts     Internet       31st Oct 2011     Statutory Returns     Whole Government Accounts     Audited Whole of Government Accounts to be a count of SoRP Checklist       District Audit     Checklists     Completion of SoRP Checklist	AUVELLISE CUTUPTETION OF AUALT OF ACCUUTES IN EUCAR FLESS AND	Jessica Lacey
District Audit Checklists (	Internet Audited Whole of Government Accounts to CLG	Jessica Lacey
229 TBA District Audit Checklists Completion of Capital Checklists		Leanne Lock / Jessica Lacey Leanne Lock / Jessica Lacey

# Agenda Item 7

# Accounts Audit and Risk Committee

## **Internal Audit Progress Report**

## 19 January 2011

## **Report of Chief Internal Auditor**

#### PURPOSE OF REPORT

This report provides the Committee with an update of the work of Internal Audit since the last meeting.

This report is public

#### Recommendations

The Accounts, Audit and Risk Committee is recommended to:

(1) Consider and approve this report.

#### Executive Summary

#### 1.1 Introduction

This report provides the Committee with an update of the work of Internal Audit since the last meeting. It includes a high level overview of final reports issued and issues raised.

#### 1.2 Proposals

No specific proposals included

#### 1.3 Conclusion

The Accounts, Audit and Risk Committee is recommended to consider and approve this report and the amendments made to the audit plan

#### **Background Information**

Internal Audit has undertaken work in accordance with the 2010/11 Internal Audit Plan which was approved by the Accounts, Audit and Risk Committee. Progress reports are taken to this committee to outline the work performed and conclusions forged to date.

Implications	
Implications Financial: Legal: Risk Management:	n/a n/a The progress of the Audit Plan approved by this Committee is monitored as part of the Council's Performance Monitoring Framework. Failure to achieve the audit plan could result in a risk that independent assurance will not be provided on the internal control environment as required, and could be seen to undermine the effectiveness of the Internal Audit team. Failure to achieve the audit plan could lead to adverse comment
	from the external auditors. This risk has been assessed on the Council's risk register, entry number 0264.
	Comments checked by Chris Dickens, Chief Internal Auditor, 07720 427215

Wards Affected

All

#### **Document Information**

Appendix No	Title
Appendix 1	Internal Audit Progress Report
Background Papers	
n/a	
Report Author	Chris Dickens, Chief Internal Auditor
Contact	07720 427215
Information	Chris.Dickens@cherwell-dc.gov.uk



# Internal audit summary report for Accounts, Audit and Risk Committee

January 2011



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# 1. Plan Outturn

#### 2010/11 Audit Plan

We have undertaken work in accordance with the 2010/11 Internal Audit Plan which was approved by the Accounts, Audit and Risk Committee at its meeting in March 2010. Since the last meeting of the Committee there have been no further changes to the plan.

An outturn statement detailing assignments undertaken and actual activity for the year is shown in Appendix One. At present we have completed **129 days** out of a total planned **210 days (61%)**.

# 2. Reporting and Activity Progress

#### **Final reports issued**

Since the last Accounts, Audit and Risk Committee in December 2010, we have issued four further final reports to the Council, as detailed below:

**General Ledger** - We provided a HIGH assurance opinion on the adequacy and operating effectiveness of controls in place over the General Ledger, raising one medium risk issue and four low risk issues, with the main issue relating to a lack of exception reports for amendments to standing data.

**Health and Safety** - We provided a HIGH assurance opinion on the adequacy and operating effectiveness of controls in place over health and safety, raising one medium risk issue and one low risk issue in respect of timely training and failure to evidence ongoing periodic risk assessments in certain areas.

**Debtors** – We have provided a MODERATE assurance opinion on the adequacy and effectiveness of controls in place over debtors, raising two medium risk and four low risk issues, with the main issue relating to the processes in place to follow up aged debt. Management is implementing plans to address this matter.

**Creditors** - We have provided a MODERATE assurance opinion on the adequacy and effectiveness of controls in place over creditors, raising one high risk, one medium risk and two low risk issues, with the main issue relating to the inconsistent use of purchase orders across the Council, while recognising that the Council has plans in place to roll out core training to appropriate staff.

In particular, the system at the Council appears well designed and is performing to a high level and the system for ensuring that the Council is abreast of all necessary legislative and best-practice developments is robust, with the Council retaining membership of a number of industry bodies and forums to ensure continued high performance.

### **Fieldwork and draft reports**

Draft reports have been issued in the following areas:

- Collection Fund;
- Anti Fraud and Collection;
- Housing Benefits;
- Procurement; and
- Job Evaluation.

# 3. Summary of Key Risks

#### **Overview**

Our final reports include recommendations made in line with our risk ratings summarised in Appendix Three.

Further information is provided in the individual reports which can be produced in full if required.

At the time of this report, we have identified no issues that should be considered as significant control weaknesses.

# Appendix One – Plan Progress

Our schedule of work has been based upon the revised audit plan that has been presented to you in this meeting.

Planned activity	Planned days	Actual days	Status
1. Fundamental assurance			
General Ledger	5	5	Final Report Issued
Debtors	10	10	Final Report Issued
Creditors	5	5	Final Report Issued
Payroll	5	5	Final Report Issued
Budgetary Control	10	0	To be commenced
Collection Fund	15	14	Draft Report Issued
Bank Reconciliations	5	5	Final Report Issued
Cashiers	5	5	Final Report Issued
Treasury Management	10	10	Final Report Issued
Housing Benefits	10	8	Fieldwork Completed
Fixed Assets	10	0	To be commenced
IFRS	8	0	To be commenced
Car Parking	5	5	Final Report Issued
Risk Management	5	0	To be commenced
Procurement	10	9	Draft Reports Issued
TOTAL	118	81	

Planned activity	Planned days	Actual days	Status
2. Operational system reviews			
– risk based assurance			
Partnership Working	5	0	To be commenced
Freedom of Information and Data Protection	5	5	Final Report Issued
Health and Safety	5	5	Final Report Issued
ICT Audits	20	4	Scoping commenced
Job Evaluation	5	4	Draft Report Issued
Strategic Planning	5	0	To be commenced
TOTAL	45	18	
3. Strategic Reviews			
Anti Fraud and Whistleblowing	5	4	Draft Report Issued
Performance Management	5	0	To be commenced
Business Plan	2	2	Draft Letter Issued
TOTAL	12	6	
4. Other			
Follow Up	5	3	Ongoing
Audit Management	30	21	Ongoing
TOTAL	35	24	
Overall Total	210	129	

# Appendix Two – Finalised Reports

Assignment	High	Medium	Low	Total	<b>Overall opinion</b>
Debtors	0	2	4	6	MODERATE
Creditors	1	1	2	4	MODERATE
General Ledger	0	1	4	5	HIGH
Bank Reconciliations	0	2	2	4	MODERATE
Car Parking	0	2	3	5	MODERATE
Cash Collection	0	3	4	7	MODERATE
Freedom of Information and Data Protection	0	1	1	2	HIGH
Payroll	0	2	1	3	HIGH
Treasury Management	0	2	1	3	HIGH
Health and Safety	0	1	1	2	HIGH
Eco Town Funding	n/a No opinion issued				
Total	0	17	23	41	

# Appendix Three – Risk Ratings

### Our assessment criteria are shown below:

Each of the issues identified has been categorised according to risk as follows:

<b>Risk rating</b>	Assessment rationale
Critical	Control weakness that could have a significant impact upon, not only the system, function or process objectives but also the achievement of the <i>authority's objectives</i> in relation to:
	• the efficient and effective use of resources;
	<ul> <li>the safeguarding of assets;</li> </ul>
	• the preparation of reliable financial and operational information; or
	• compliance with laws and regulations.
• High	Control weakness that has or is likely to have a significant impact upon the achievement of key <i>system, function or process</i> objectives.
	This weakness, whilst high impact for the system, function or process does not have a significant impact on the achievement of the overall authority objectives.
•	Control weakness that:
Medium	<ul> <li>has a low impact on the achievement of the key system, function or process objectives; or</li> </ul>
	• has exposed the system, function or process to a key risk. However the likelihood of this risk occurring is low.
Low	Control weakness that does not impact upon the achievement of key <b>system</b> , <i>function or process</i> objectives; however implementation of the recommendation would improve overall control.

## **Overall opinion rating:**

Level of assurance	Description
High	No control weaknesses were identified; or Our work found some low impact control weaknesses which, if addressed would improve overall control. However, these weaknesses do not affect key controls and are unlikely to impair the achievement of the objectives of the system. Therefore we can
	conclude that the key controls have been adequately designed and are operating effectively to deliver the objectives of the system, function or process.
Moderate	There are some weaknesses in the design and/or operation of controls which could impair the achievement of the objectives of the system, function or process. However, either their impact would be less than significant or they are unlikely to occur.
Limited	There are some weaknesses in the design and / or operation of controls which could have a significant impact on the achievement of key system, function or process objectives but should not have a significant impact on the achievement of organisational objectives. However, there are discrete elements of the key system, function or process where we have not identified any significant weaknesses in the design and / or operation of controls which could impair the achievement of the objectives of the system, function or process. We are therefore able to give limited assurance over certain discrete aspects of the system, function or process.
No	There are weaknesses in the design and/or operation of controls which, in aggregate, could have a significant impact on the achievement of key system, function or process objectives and may put at risk the achievement of organisation objectives.

In the event that, pursuant to a request which Cherwell District Council has received under the Freedom of Information Act 2000, it is required to disclose any information contained in this report, it will notify PricewaterhouseCoopers (PwC) promptly and consult with PwC prior to disclosing such report. Cherwell District Council agrees to pay due regard to any representations which PwC may make in connection with such disclosure and Cherwell District Council shall apply any relevant exemptions which may exist under the Act to such report. If, following consultation with PwC, Cherwell District Council discloses this report or any part thereof, it shall ensure that any disclaimer which PwC has included or may subsequently wish to include in the information is reproduced in full in any copies disclosed.

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# Agenda Item 8

# Accounts, Audit and Risk Committee

### External Audit: Audit Plan 2010/11

### 19 January 2011

## **Report of Head of Finance**

#### PURPOSE OF REPORT

This report sets out the work that the Audit Commission will undertake in order to form an opinion on the financial statements for 2010/11 taking into account risk which satisfies their responsibilities under the Audit Commission's Code of Audit Practice.

This report is public

#### Recommendations

The Accounts, Audit and Risk Committee is recommended to:

(1) Note the contents of the report.

#### **Executive Summary**

#### Introduction

- 1.1 The 2010/11 audit plan attached in Appendix 1 sets out the audit work that the External Auditor proposes for the audit of financial statements and the value for money conclusion for 2010/11. This report also sets out the information required from internal audit and third parties.
- 1.2 As part of this audit process the Audit Commission will assess whether the statements are prepared without any material misstatements (whether due to fraud or error) and give an opinion on whether the statements are a true indication of the Council's financial affairs for the year 2010/11.
- 1.3 As part of this process the Audit Commission use a risk based approach to determine what work is required and this process is detailed in Appendix 1.
- 1.4 This approach has identified 3 specific risks
  - a) The introduction of International Financial Reporting Standards (IFRS)
  - b) The government's Spending Review which requires every council across the country to make large financial savings.
  - c) The £10m redevelopment of Bicester Town Centre in partnership with

Sainsbury's

- 1.5 Risks a and b are common to all Councils preparing financial statements and we have been addressing these through the IFRS project team and our work on the Medium Term Financial Strategy.
- 1.6 Risk c is specific to Cherwell District Council and is being managed through project board which is facilitated by a dedicated service accountant. We have already had preliminary discussion with internal and external audit regarding the accounting treatment associated with the transaction.
- 1.7 The base fee for the 2010/11 audit is £120,000 which includes a rebate of £7,336 relating to a subsidy against the introduction of IFRS. The Audit Commission is currently consulting on a further reduction of 1.5% of the fee to reflect the reduction in work associated with value for money and reduction in work associated with IFRS as it is implemented. This would represent a budget saving of £1800. The district auditor will give the latest on fees at the committee meeting.
- 1.8 The audit of the financial statements is governed by a framework established by International Standards on Auditing (ISAs). These set out the basic principles and essential procedures which govern the external audit process.
- 1.9 In 2009 the auditing profession completed a comprehensive project to improve the clarity of all the ISAs. This was known as the Clarity Project. One of the main objectives of the Clarity Project was to promote greater consistency of application between auditors. This has been done by reducing the ambiguity within existing ISAs and improving their overall readability and understandability.
- 1.10 The new clarified framework will apply to audit's from 2010/11 and Appendix 2 highlights the main changes and how they will impact the audit of the financial statements. The District Auditor will take the committee through the report.

#### Conclusion

- 1.11 The risks identified will be monitored and this committee will receive updates as to how these have been considered in preparing the financial statements.
- 1.12 In summary the main changes associated with the revision of ISA's relate to:
  - Journals;
  - Related Party Transactions;
  - Accounting Estimates; and
  - Reporting deficiencies in internal control.

Consideration will be given to these in preparing the final closedown timetable and preparing the required working papers ahead of commencement of the audit.

- 1.13 The finance team will provide detailed working papers and analysis to assist the Audit Commission in completing their work in accordance with Appendix 1 and Appendix 2 and agreed timetable.
- 1.14 An audit opinion on the 2010/11 accounts will be given to this committee in September 2011.

#### Key Issues for Consideration/Reasons for Decision and Options

The following options have been identified. The approach in the recommendations is believed to be the best way forward

Option One	To note the contents of the report	
Option Two	To raise issues or questions relating to this report	
Implications		
Financial: Legal:	There are no direct financial implications from this report other than to note the proposals regarding fees. Comments checked by Karen Muir, Corporate System Accountant 01295 22159 There are no implications arising from this report	
Risk Management:	Comments checked by Liz Howlett, Head of Legal and Democratic Services 01295 221686 There are no implications arising from this report	
	Comments checked by Karen Muir, Corporate System Accountant 01295 22159	
Wards Affected		

All

#### **Document Information**

Appendix No	Title
Appendix 1	Audit Opinion Plan 2010/11
Appendix 2	Opinion Audit – changes you can expect to see
Background Papers	5
None	
Report Author	Karen Curtin, Head of Finance
Contact	01295 221551
Information	karen.curtin@Cherwell-dc.gov.uk

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Appendix 1



## **Cherwell District Council**

Audit 2010/11





The Audit Commission is an independent watchdog, driving economy, efficiency and effectiveness in local public services to deliver better outcomes for everyone.

Our work across local government, health, housing, community safety and fire and rescue services means that we have a unique perspective. We promote value for money for taxpayers, auditing the £200 billion spent by 11,000 local public bodies.

As a force for improvement, we work in partnership to assess local public services and make practical recommendations for promoting a better quality of life for local people.

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## Introduction

## This plan sets out the audit work I propose for the audit of financial statements and the value for money conclusion 2010/11.

- 1 The plan is based on the Audit Commission's risk-based approach to audit planning. It reflects:
- audit work specified by the Audit Commission for 2010/11;
- current national risks relevant to local circumstances; and
- local risks.

## Responsibilities

The Audit Commission's Statement of Responsibilities of Auditors and of Audited Bodies sets out the respective responsibilities of the auditor and the audited body. The Audit Commission has issued a copy to every audited body.

2 The Statement summarises where the responsibilities of auditors and of the audited body begin and end. I undertake my audit work to meet these responsibilities.

3 I comply with the statutory requirements governing our audit work, especially the Audit Commission Act 1998, and the Code of Audit Practice.

## Fee for the audit

# The fee for the audit is £120,000, as indicated in my letter of 28/04/10.

4 The Audit Commission fee for the Council is set at the scale fee of £120,000.

**5** The Commission confirmed earlier this year that it would subsidise the 'one-off' element of the cost of transition to International Financial Reporting standards (IFRS) for local authorities from 2010/11. You received a rebate of £7,336 direct from the Audit Commission in April 2010.

6 On 10 December 2010, the Audit Commission wrote to all audited bodies setting out its proposed work programme and scales of fees for 2011/12. This proposes significant decreases in audit fees of between 5 and 20 per cent in 2011/12, reflecting both the new approach to local value for money audit work and a reduction in the ongoing audit costs associated with the introduction of IFRS. In relation to 2010/11 fees, the Commission is proposing to rebate 1.5 per cent of the 2010/11 scale fee for district councils.

- 7 In setting the fee, I have assumed that:
- the risk level for the audit of accounts is consistent with that for 2009/10;
- good quality, accurate working papers are available at the start of the financial statements audit;
- the Council will supply good quality working papers for the restatement of 2009/10 balances to comply with International Financial Reporting Standards (IFRS); and
- Internal Audit undertakes appropriate work on all material systems which is available for our review by 30 April 2011.

8 Where these assumptions are not met, I will need to do extra work which is likely to increase the audit fee. If this is the case, I will discuss this first with the Head of Finance and issue audit plan supplements which will show changes to the risk assessment and the fee impact.

9 Further information on how I arrive at the fee is in Appendix 1.

# Specific actions Cherwell District Council could take to ensure an efficient audit

**10** The Audit Commission requires its auditors to inform audited bodies of specific actions which ensure an efficient audit can be delivered. I will work with staff to identify these and to provide ongoing audit support.

## Auditor's report on the financial statements

I will carry out the audit of the financial statements in accordance with International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board (APB).

11 I am required to issue an audit report giving my opinion on whether the accounts give a true and fair view of the financial position of the Council as at 31 March 2011.

## Materiality

**12** I will apply the concept of materiality in both planning and performing the audit, in deciding on the effect of any identified misstatements, and in forming my opinion.

## Identifying opinion audit risks

**13** I need to understand the audited body well to identify any risk of material misstatement (because of either fraud or error) in the financial statements. I do this by:

- identifying the business risks facing the Council, including assessing its own risk management arrangements;
- considering the financial performance of the Council;
- assessing internal control including reviewing the control environment (including IT) and Internal Audit; and
- assessing the risk of material misstatement arising from activities and controls within information systems.

## Identification of specific risks

## I have considered the additional risks appropriate to the current opinion audit and set them out below.

## Table 1: Specific risks

Specific opinion risks identified

Risk area	Audit response
The introduction of International Financial Reporting Standards (IFRS)	Like other local government authorities, the Council must prepare financial statements for 2010/11 based on International Financial Reporting Standards (IFRS). It has a project plan for putting IFRS in place. This is on track to meet all the statutory deadlines for financial reporting in 2010/11.
The £10m redevelopment of Bicester Town Centre in partnership with Sainsbury's.	The Council will sell land and dispose of a car park in exchange for new land and a capital receipt of £1.5m from Sainsbury's. The Council needs to consider the accounting proposals under IFRS for: the land transfers; the impairment of the Asset under Construction; and the accounting treatment of leases associated with the development.
The government's Spending Review which requires every council across the country to make large financial savings.	The Council has been anticipating the Spending Review. It has made plans to make significant savings through its Medium Term Plan and Financial Strategy and is working in partnership with other local public bodies.

#### Value for money risks

14 I will undertake my risk assessment for the value for money conclusion later in the year. I will discuss it with you when I have done so.

## **Testing strategy**

## I will produce a testing strategy based on the risks identified. This will consist of testing key controls and/or substantive tests of transaction streams and material account balances at year-end.

**15** I can carry out the testing before or after you have produced the draft financial statements (pre- and post-statement testing).

**16** Where possible, I will complete some substantive testing earlier in the year before the financial statements are available for audit. I have identified the following areas where substantive testing could be carried out early.

- Review of accounting policies.
- Bank reconciliation.
- Movements in reserves.
- Council tax and NNDR opening debit.
- Property, plant and equipment ownership.
- Investments ownership.
- Year-end feeder system reconciliations.

Where I identify other possible early testing, I will discuss it with officers.

**17** I will rely on Internal Audit's work to help meet my responsibilities where possible. For 2010/11, I expect to be able to use the results of the following pieces of work.

- Car parking.
- Creditors.
- Payroll.

**18** I will also rely on the work of other auditors and experts to meet my responsibilities where appropriate. For 2010/11, I plan to rely on the work of other auditors for the Pension Fund administered by Oxfordshire County Council

- **19** I also plan to rely on the work of experts in the following areas.
- The Council's property valuer.
- Pension fund actuary.

## Value for money conclusion

## I am required to give a statutory Value for Money conclusion on the Council's arrangements to secure economy, efficiency and effectiveness.

**20** The Commission has specified two criteria, related to the Council arrangements for:

- securing financial resilience whether the Council is managing its financial risks to secure a stable financial position for the foreseeable future; and
- challenging how the Council secures economy, efficiency and effectiveness – whether the Council is prioritising its resources within tighter budgets and improving productivity and efficiency.

**21** I will plan a programme of value for money audit work based on my risk assessment.

## Key milestones and deadlines

## The Council must prepare the financial statements by 30 June 2011. I must complete the audit and issue the opinion and value for money conclusion by 30 September 2011.

**22** The key stages in producing and auditing the financial statements are in Table 2.

**23** I will agree with you a schedule of working papers to support the entries in the financial statements. The agreed fee depends on the timely receipt of accurate working papers.

**24** During the audit, the audit team will meet the key contacts and review the status of all queries. This will be weekly or as appropriate, depending on the need and the number of issues arising.

Activity	Date
Control and early substantive testing	February 2011
Receipt of accounts	22 June 2011
Sending audit working papers to the auditor	30 June 2011
Start of detailed testing	July 2011
Progress meetings	Weekly
Present report to those charged with governance at the audit committee	21 September 2011
Issue opinion and value for money conclusion	By 30 September 2011

#### Table 2: Proposed timetable

## The audit team

# Table 3 shows the key members of the team for the2010/11 audit.

Table 3: Audit team

Name	Contact details	Responsibilities
Maria Grindley District Auditor	m-grindley@audit- commission.gov.uk 0844 798 8952	Responsible for overall delivery of the audit including the quality of reporting, signing the opinion and conclusion, and liaison with the Chief Executive.
Nicola Jackson Audit Manager	n-jackson@audit- commission.gov.uk 0844 798 8964	Manages and coordinates the different elements of audit work. Key point of contact for the Head of Finance.

## Independence and objectivity

**25** I am not aware of any relationships affecting the independence and objectivity of the District Auditor or the audit staff, which I am required by auditing and ethical standards to communicate to you.

**26** I comply with the APB ethical standards and the Audit Commission's requirements for independence and objectivity, see Appendix 2.

## **Meetings**

**27** The audit team will ensure we are up-to-date on your issues through meeting key officers regularly. This will inform our risk-based audit. My proposals are set out in Appendix 3.

## **Quality of service**

**28** I aim to provide you with a fully satisfactory audit service. However if you are unable to deal with any difficulty through me or my team, please contact Chris Westwood, Director of Professional Practice, Audit Practice, Audit Commission, 1st Floor, Millbank Tower, Millbank, London SW1P 4HQ (<u>c-westwood@audit-commission.gov.uk</u>). He will look into any complaint promptly and to do what he can to resolve the position.

**29** If you are still not satisfied, you may of course take the matter up with the Audit Commission's Complaints Investigation Officer (The Audit Commission, Westward House, Lime Kiln Close, Stoke Gifford, Bristol BS34 8SR).

## **Planned outputs**

**30** My team will discuss and agree reports with the appropriate officers before issuing them to the Accounts, Audit and Risk Committee.

#### Table 4: Planned outputs

Planned output	Indicative date
Audit Plan	23 December 2010
Annual governance report	21 September 2011
Auditor's report giving an opinion on the financial statements and the value for money conclusion	21 September 2011
Annual audit letter	30 November 2011

## Appendix 1 Basis for fee

The Audit Commission targets its work for greatest effect, based on risk and performance assessments. This means that we plan our work to address risks relevant to our audit responsibilities, and the audit fees reflect this.

The risk assessment process starts by identifying significant financial and operational risks which apply to the Council, referring to:

- cumulative audit knowledge of the Council;
  - Audit Commission planning guidance;
  - specific results of previous and current audit work;
- interviews with Council officers; and
- liaison with Internal Audit.

## Assumptions

In setting the fee, I have assumed that:

- the level of risk for the audit of the financial statements is consistent with that for 2009/10;
- the fee for the value for money conclusion is the same as for 2009/10;
- you will inform me of significant developments which have an impact on the audit;
- Internal Audit meets appropriate professional standards;
- Internal Audit undertakes enough appropriate work on all systems providing material figures in the financial statements for me to place reliance on it for my purposes;
- you provide:
  - good quality working papers and records to support the financial statements by 30 June 2011;
  - requested information within agreed timescales;
  - prompt responses to draft reports; and
- no extra work is needed to address questions or objections from local government electors.

Where these assumptions are not met, I must undertake extra work which is likely to increase the audit fee.

## Appendix 2 Independence and objectivity

Auditors appointed by the Audit Commission must comply with the Commission's Code of Audit Practice and Standing Guidance for Auditors, which define the terms of the appointment. When auditing the financial statements, auditors must also comply with auditing standards and ethical standards issued by the Auditing Practices Board (APB).

The main requirements of the Code of Audit Practice, Standing Guidance for Auditors, and the standards are summarised below.

International Standard on Auditing (UK and Ireland) 260 (Communication of audit matters with those charged with governance) requires that the appointed auditor:

- discloses in writing all relationships that may bear on the auditor's objectivity and independence, the safeguards to protect against these threats, and the total fee that the auditor has charged the client; and
- confirms in writing that the APB's ethical standards are complied with and that, in the auditor's professional judgement, staff are independent and their objectivity is not compromised.

The standard defines 'those charged with governance' as 'those persons entrusted with the supervision, control and direction of an entity'. In your case, the appropriate persons form the Accounts, Audit and Risk Committee. The auditor reserves the right, however, to deal directly with the Council on important matters.

The Commission's Code of Audit Practice has an overriding general requirement that appointed auditors do their work independently and objectively, and ensure that they do not act in any way that might give rise to, or could reasonably be perceived to give rise to, a conflict of interest. In particular, appointed auditors and their staff should avoid entering into any official, professional or personal relationships which may, or could reasonably be perceived to, cause them inappropriately or unjustifiably to limit the scope, extent or rigour of their work or impair the objectivity of their judgement.

The Standing Guidance for Auditors includes a number of specific rules. Those relevant to this audit appointment are as follows.

- Appointed auditors should not perform additional work for an audited body (ie work over and above the minimum required to meet their statutory responsibilities) if it would compromise their independence or might give rise to a reasonable perception that their independence could be compromised. Where the audited body invites the auditor to carry out risk-based work in a particular area that cannot otherwise be justified as necessary to support the auditor's opinion and conclusions, it should be clearly shown in the Audit and Inspection Plan as 'additional work' and charged for separately from the normal audit fee.
- Auditors should not accept engagements that involve commenting on the performance of other auditors appointed by the Commission on Commission work without first consulting the Commission.
- The District Auditor responsible for the audit should, in all but the most exceptional circumstances, be changed at least once every seven years, with additional safeguards in the last two years.
- The District Auditor and senior members of the audit team are prevented from taking part in political activity on behalf of a political party, or special interest group, whose activities relate directly to the functions of local government or NHS bodies in general, or to a particular local government or NHS body.

The District Auditor and members of the audit team must abide by the Commission's policy on gifts, hospitality and entertainment.

## Appendix 3 Working together

## Meetings

The audit team will ensure we know about your issues to inform our risk-based audit through regular liaison with key officers.

My proposals for meetings are as follows.

#### Table 5: Proposed meetings with officers

Council officers	Audit Commission staff	Timing	Purpose
Head of Finance	AM	March, July, September	<ul> <li>General update plus:</li> <li>July – accounts progress; and</li> <li>September – annual governance report.</li> </ul>
Chief Executive	DA and AM	Quarterly	<ul> <li>Update on audit issues plus:</li> <li>September – annual governance report and key messages for Annual Audit Letter.</li> </ul>
Audit Committee	DA and AM	As determined by the Committee	<ul> <li>Formal reporting of:</li> <li>Audit plan;</li> <li>Annual governance report;</li> <li>Annual audit letter; and</li> <li>Other issues as appropriate.</li> </ul>

## Sustainability

The Audit Commission is committed to promoting sustainability in our working practices. I will consider how we can reduce our impact on the environment where possible. This will include:

- reducing paper by encouraging you to give us documentation and working papers electronically;
- use of video and telephone conferencing for meetings as appropriate; and
- reducing travel.

## Appendix 4 Glossary

#### Annual audit letter

Report issued by the auditor to an audited body summarising audit work carried out in the period, auditors' opinions or conclusions where appropriate, and significant issues arising.

#### Audit of the accounts

The audit of the accounts of an audited body comprises all auditors' work done in accordance with the Code to meet their statutory responsibilities under the Audit Commission Act 1998.

#### Audited body

A body to which the Audit Commission appoints the external auditor. It comprises both members of the body and its management (the senior officers). Those charged with governance are its members (see also 'Members' and 'Those charged with governance').

#### **Auditing Practices Board (APB)**

The body responsible in the UK for issuing auditing and ethical standards and other guidance to auditors. It aims to establish high audit standards to meet the developing needs of those who use financial information, and to ensure public confidence in the auditing process.

#### Auditing standards

APB pronouncements containing basic principles and essential procedures. Auditors must comply with them, except where otherwise stated in the auditing standard concerned.

#### Auditor(s)

Auditors appointed by the Audit Commission.

#### Code (the)

The Code of Audit Practice.

#### Commission (the)

The Audit Commission for Local Authorities and the National Health Service in England.

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#### **Ethical Standards**

Pronouncements of the APB containing basic principles for the conduct of audits. Auditors must comply with them, except where otherwise stated in the standard concerned.

#### **Financial statements**

The annual statement of accounts or accounting statements that audited bodies must prepare. These summarise their accounts in accordance with regulations and proper accounting practices.

#### Internal control

The whole system of financial and other controls to provide reasonable assurance of effective and efficient operations, internal financial control and compliance with laws and regulations.

#### Materiality (and significance)

The APB defines materiality as 'an expression of the relative significance or importance of a particular matter in the context of the financial statements as a whole. A matter is material if its omission would reasonably influence the decisions of an addressee of the auditor's report; likewise a misstatement is material if it would have a similar influence. Materiality may also be considered in the context of any individual primary statement within the financial statements or of individual items included in them. Materiality is not capable of general mathematical definition, as it has both qualitative and quantitative aspects'.

The term 'materiality' applies only in relation to the financial statements. Appointed auditors have other responsibilities and duties under statute which do not necessarily affect their opinion on the financial statements.

The concept of 'significance' refers to these wider responsibilities. Auditors adopt a level of significance that may differ from the materiality level applied to their audit of the financial statements. Significance may be either qualitative or quantitative.

#### Members

The elected or appointed members of local government bodies, responsible for their overall direction and control (see also 'Those charged with governance' and 'Audited body').

#### Regularity (of expenditure and income)

Whether (subject to materiality) the expenditure and income of the audited body have been applied for the purposes intended by parliament, and whether they conform with the authorities that govern them.

#### **Remuneration report**

Audited bodies must produce a remuneration report showing the salary and pension entitlements of senior managers. They must publish it with the financial statements.

#### **Annual Governance Statement**

Local government bodies must publish a statement on internal control (SIC) with their financial statements (or with their accounting statements in the case of small bodies). The body's assurance framework supports and evidences the disclosures in the SIC. At local authorities the SIC is called the Annual Governance Statement and prepared in accordance with CIPFA guidance.

#### Those charged with governance

Auditing standards define those charged with governance as 'those persons entrusted with the supervision, control and direction of an entity'.

Those charged with governance in local government are: the full council, audit committee, or other committee with delegated responsibility for approving the financial statements.

Audit committees are only mandatory for police authorities and local probation trusts. Other local government bodies should have proper arrangements to allow those charged with governance to discuss audit matters with both internal and external auditors. Auditors should satisfy themselves that the audited body considers these matters, and auditors' reports, at the most appropriate level.

#### Whole of Government Accounts

Whole of Government Accounts aims to produce a single set of financial accounts for the entire UK public sector, based on commercial accounting principles. Local government bodies, apart from probation boards and trusts, must submit a consolidation pack to the department for Communities and Local Government based on, but separate from, their statutory accounts.

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- any director/member or officer in their individual capacity; or
- any third party.



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December 2010

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# 2010/11 opinion audit - changes you can expect to see

**Cherwell District Council** 



The Audit Commission is an independent watchdog, driving economy, efficiency and effectiveness in local public services to deliver better outcomes for everyone.

Our work across local government, health, housing, community safety and fire and rescue services means that we have a unique perspective. We promote value for money for taxpayers, auditing the £200 billion spent by 11,000 local public bodies.

As a force for improvement, we work in partnership to assess local public services and make practical recommendations for promoting a better quality of life for local people.

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## Purpose of this document

## **Changes to International Standards on Auditing**

1 My audit of your financial statements is governed by a framework established by International Standards on Auditing (ISAs). These set out the basic principles and essential procedures which govern my work.

2 As with all guidance and frameworks, auditing standards are revised and updated, often in a piecemeal fashion. However, in 2009 the auditing professional completed a comprehensive project to improve the clarity of all the ISAs. This is known as the Clarity Project.

3 One of the main objectives of the Clarity Project was to promote greater consistency of application between auditors. This has been done by reducing the ambiguity within existing ISAs and improving their overall readability and understandability.

4 The new clarified framework will apply to my audit of your 2010/11 financial statements. Because of the new standards, you can expect to see some changes in the way my audit team delivers your audit and the information they seek from you. The purpose of this document is to highlight to you the main changes and how they will impact you.

- 5 In summary the main changes you will see cover:
- Journals;
- Related Party Transactions;
- Accounting Estimates; and
- Reporting deficiencies in internal control.

## Value for money conclusion

**6** I no longer give a scored assessment (Use of Resources) of the Council's value for money arrangements. However, I have a continuing statutory responsibility to give a conclusion on whether the Council has proper arrangements for securing value for money (VFM)

7 The Commission has introduced a new, more targeted approach to my local value for money audit work. For 2010/11, my work will cover two criteria:

- Do you have proper arrangements in place for securing financial resilience?; and
- Do you have proper arrangements for challenging how you secure economy, efficiency and effectiveness?

8 The purpose of this document is to highlight the areas in your arrangements that we will look to review.

## Impact of the main changes

## Journals

**9** ISA (UK&I) 330 (The Auditor's response to assessed risks), requires me to review all material year-end adjustment journals.

## **Related Party Transactions**

**10** ISA (UK&I) 550 (Related parties) requires me to review your procedures for identifying related party transactions and obtain an understanding of the controls that you have established to identify such transactions. I will also review minutes and correspondence for evidence of related party transactions and carry out testing to ensure the related party transaction disclosures you make in the financial statements are complete and accurate.

## **Accounting Estimates**

11 ISA (UK&I) 540 (Auditing Accounting Estimates, Including Fair Value Accounting Estimates, And Related Disclosures) requires me to look at your accounting estimates in detail. As part of my audit I will request a list of these from you. I will need to know in particular:

- the process you use to make your accounting estimates;
- the controls you use to identify them;
- whether you use an expert to help you in making the accounting estimates;
- whether any alternative estimates have been discussed and why they have been rejected;
- how you assess the degree of estimation uncertainty (this is the uncertainty arising because the estimate cannot be precise or exact); and
- the prior year's accounting estimates outcomes, and whether there has been a change in the method of calculation for the current year.

## **Deficiencies in internal control**

**12** ISA (UK&I) 265 (Communicating Deficiencies In Internal Control To Those Charged With Governance And Management) is a new standard.

**13** If I identify a deficiency in any of your internal controls during the audit, I will undertake more audit testing to decide whether the deficiency is significant. If I decide the deficiency is significant, I will report it in writing to your Accounts, Audit and Risk Committee as those charged with governance.

# What do we mean by proper arrangements for securing financial resilience?

- 14 For our purposes, we see this as referring to arrangements for:
- Financial governance The quality of financial governance and leadership is critical in meeting the financial management challenges and for securing financial resilience. Good basic systems, processes, and controls are important, but it is the overall financial culture that makes the difference;
- Financial planning You need to be setting your budget in the context of a longer-term financial strategy and a medium-term financial plan (MTFP) covering for example, a three-to five-year horizon. The MTFP needs to be realistic. Assumptions around inflation, income levels, demographics, and future demand for services need to be modelled and based on reasonable predictions; and
- Financial control councils need to manage within their budgets. You therefore need to challenge your budget monitoring and reporting arrangements to ensure they are fit-for-purpose, and that you can respond to the ever-greater need to demonstrate value for money and achieve efficiencies.

# What do we mean by securing economy, efficiency, and effectiveness?

**15** We see this as the arrangements you have to prioritise your resources within tighter budgets, for example by achieving cost reductions and by improving efficiency and productivity.

**16** You will have to make difficult decisions about priorities, and find more efficient and innovative ways of delivering your responsibilities within the current economic framework. Organisations which have proper arrangements for challenging how they secure economy, efficiency and effectiveness are more likely to be financially resilient and fit for the future. This includes:

- prioritising resources making sustainable cost reductions, taking a strategic approach to challenging all areas of spend, considering how spending matches the priorities of the organisation and the needs of the people you serve; and
- improving efficiency and productivity Managing the impact of reduced funding on local services as well as on partner organisations and making the best possible use of the total quantum of resources available.

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